# IN THE SHADOWS

Arch 509 Scripting Future Urbanisms

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# **Movement Building**

### Introduction:

The history of Governance of Detroit Regional Mass Transit is sparse. Such is the case because of the failure of the region to come together and implement an effective properly funded regional transitsystem with appropriate governance. The Detroit system and the system for the region outside of Detroit continues to function separately with poor coordination.

### **Detroit:**

Rail transit from 1862 until 1920 was operated exclusively by private transit companies. In 1920 Detroit voters approved a proposal to build and operate a municipal owned transit line and that limited system came operational in 1921. Soon thereafter the city purchased the existing Detroit United Railway and the City formed the Department of Street Railways commonly known as the "DSR". The DSR operated as a department of the City.

When the DSR was first founded it was formed as a city-owned transportation company and operated as a self-supporting agency, almost totally dependent on fare income. It was governed, apparently, by a General Manager who was appointed and responsible to the Mayor rather than a Board of Directors. In 1969, the Detroit voters approved an amendment to the City Charter, known as Proposition A, which granted the Council of the City of Detroit control over the financing of the transit agency. This enabled the City to appropriate general city tax funds to assist the DSR which at the time was financially troubled.

In November 1973, the voters of the City of Detroit adopted the 1974 Home Rule Charter which was the first major revamping of the City's charter documents since 1918. Article VII. Chapter 14. Section 71401 created the Transportation Department to own and operate a public transportation system within the City and outside the City as permitted by law. At that time, the DSR entity was folded into the City's organizational structure and the name was changed to the Department of Transportation, to be known as DDOT. The 1974 Charter under Section 7-1402 also abolished the three member board of Street Railway Commission, which had been the policy making and governing authority of the former DSR and Article V, Section 5-103 granted the sole authority to supervise, manage and control the department to the administrative head appointed by the Mayor. The three Street Railway Commissioners were replaced by a new Advisory Commission forTransportation composed of five members also appointed by the Mayor but who, under the Charter, were limited to only making recommendations.

The Home Rule Charter was further revised in 1987 and the Department of Transportation now functions under Section 7-1101 of Chapter 11 of the Charter. This authorization was virtually unchanged from the previous Charter and provides for an advisory commission of seven members appointed by the Mayor, but has only advisory authority. This advisory board has existed over the years but appears to have had little or no influence on the operations of the system. Indeed, while the Advisory Commission held regular monthly meetings for some period of time, it is currently not functioning and is waiting mayoral appointments. In September 2012, the Mayor's office submitted a request for applications for the Advisory Commission but appointments to date have not been made.

## **SMART:**

At a time of considerable financial pressure on the privately-owned transit systems in Southeastern Michigan, and the City-operated then Department of Street Railway, in July 1967, the Michigan State Legislature passed the Metropolitan Transportation Authorities Act of 1967 which authorized the creation of numerous metropolitan transportation authorities across the State. Section 124.405 specifically identified the formation the Southeastern Michigan Transportation Authority (SEMTA). It was formed for the purpose of developing and operating a coordinated public mass transportation system within the seven County Detroit Metropolitan region including Macomb, Monroe, Oakland, St. Clair, Washtenaw and Wayne. SEMTA evolved into SMART pursuant to Public Act 148 of 1988 which amended the 1967 Act to reorganize SEMTA outside the City of Detroit (which had continued to operate DDOT separately) and SEMTA was renamed the Suburban Mobility Authority for Regional Transportation.

The 1988 Amendment mandated a Board of Directors consisting of the Chief Executive Officer from the counties of Oakland, Macomb and Wayne (or their designated alternates) and an additional appointed member from each of those counties. A seventh representative on the Board of Directors

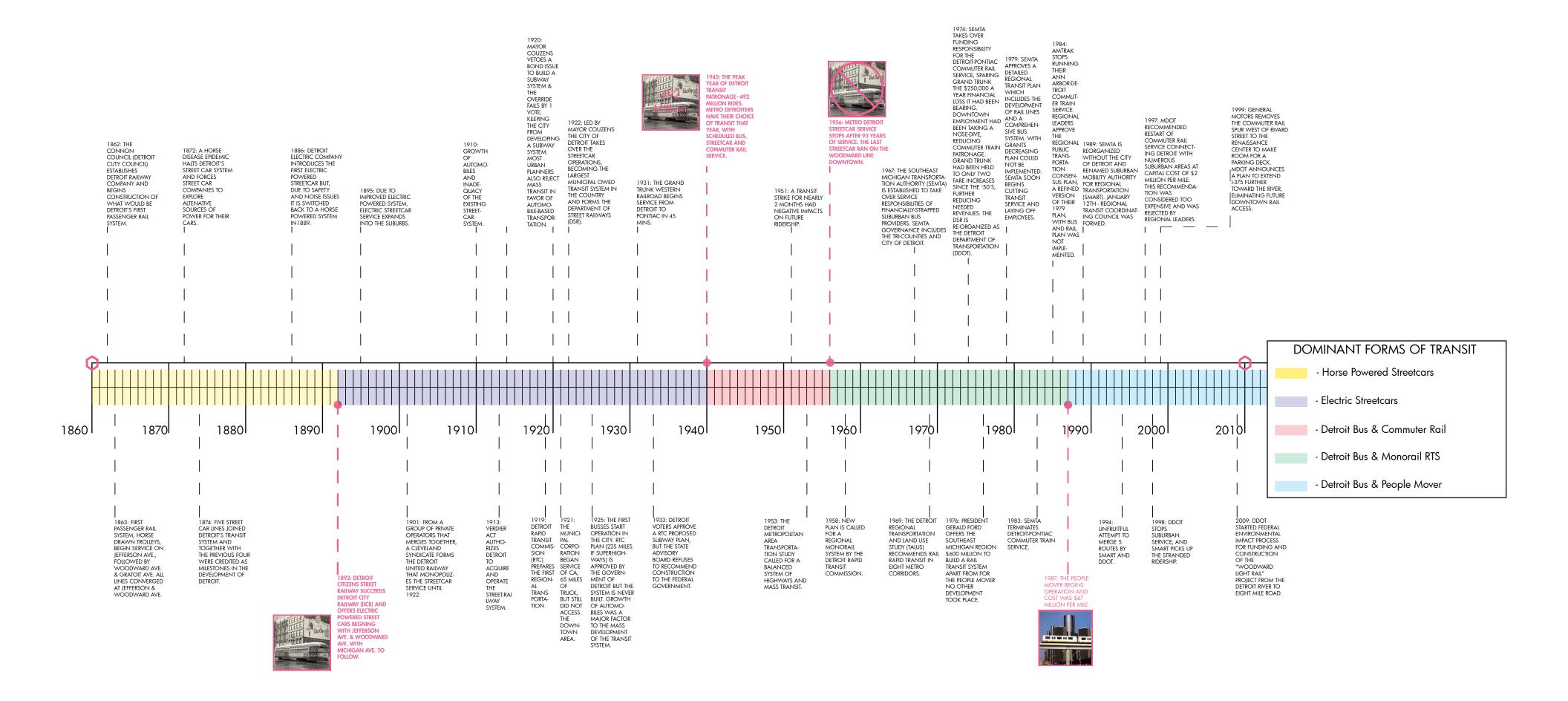
is chosen on a rotating basis from the counties of Livingston, Monroe, St. Clair and Washtenaw. The enabling statute authorizes the Board to adopt Bylaws and Rules of Procedures. The statute also sets forth specific obligations of the Board including the requirement for a "annual audit", the preparation of budgets and appropriations and the preparation and filing of financial plan if the Authority operates in a deficit condition. The Board has the specific statutory authority to employ a General Manager whose duties and obligations are set forth in the statute. The Authority specifically does not have the power to levy taxes.

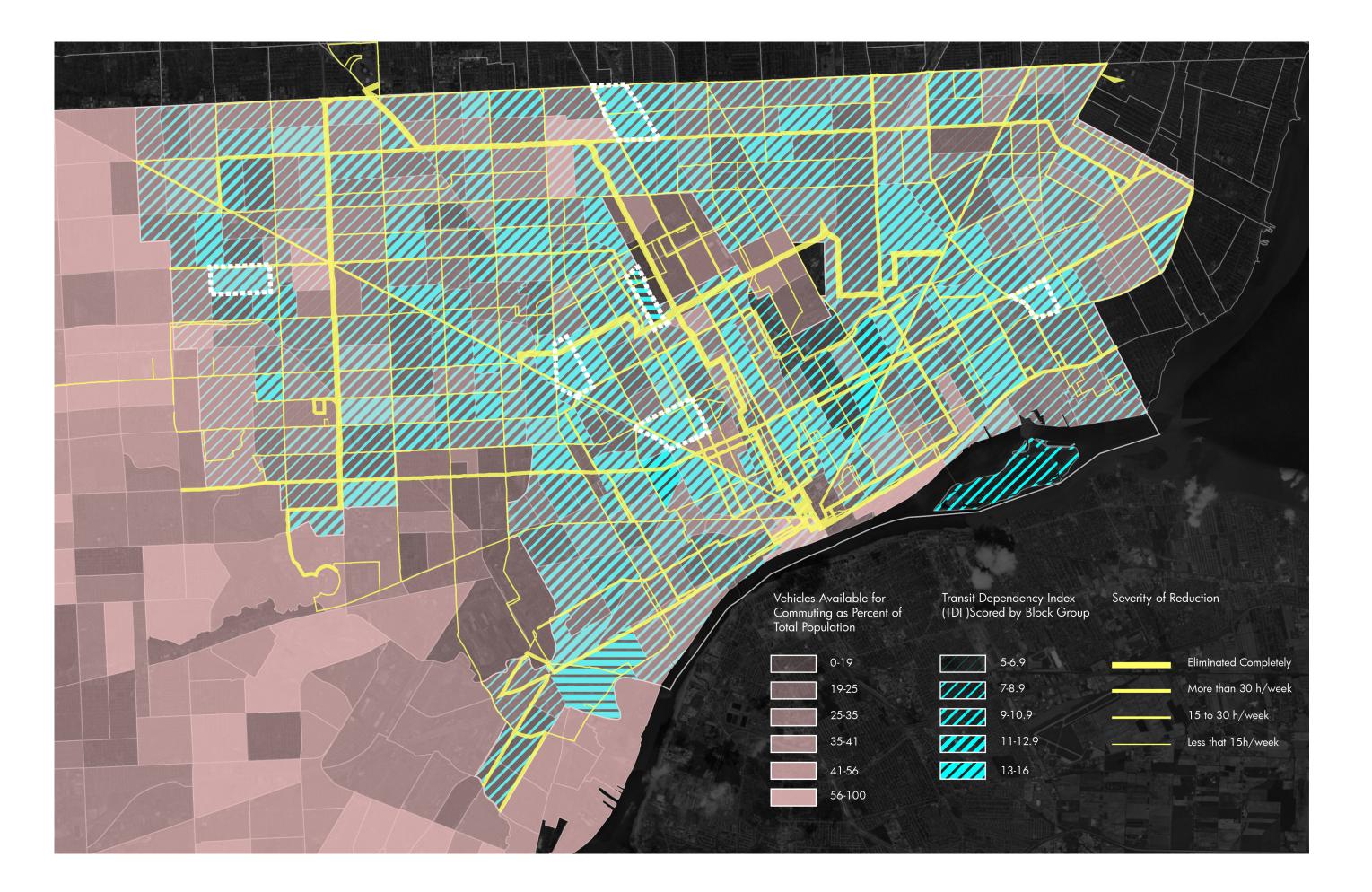
As required by the statute, SMART has adopted bylaws and rules and procedures. Regular meetings, at least quarterly, are to be held and a specific order of business is prescribed in the by-laws. Other than customary notice and housekeeping matters, the prescribed agenda requires a Chairperson's report, a General Manager's report and a financial report. For a quorum (four members), at least one member from each of Macomb, Oakland and Wayne counties must be present. The affirmative vote of at least one member of the Board from Macomb, Oakland and Wayne counties is required for adoption of any resolution; Board members receive only reimbursement for expenses incurred in the discharge of their duties.

The duties of the Chairman of the Board and Vice Chairman of the Board are specifically set forth in the by-laws as are the duties of the General Manager consistent with the enabling statute. In addition to an Audit Committee with specific and broad duties, the By-laws provide that a special committee will be established from time to time as necessary with duties prescribed by the Board. The By-laws, as in all peer cities, provide for indemnification of Board members and officers consistent with the General Corporation Statutes of the State of Michigan.

# CHAPTER I:

Shadow Communities





# **Metrics of Mobility**

In this map the presence of several conditions of mobility are indicated. The percent of vehicles available for commuting are indicated in different shades of orange, the deeper the orange the more access to personal vehicles each census tract has. Another metric of mobility, the Transit Dependency Index (TDI), is shown in another visual organization. The TDI is a number aggregated from different factors ranging from vehicle ownership, elderly population, youth population, and median income in the census tract. The last visual added to the map conveys information about the different severities of reduction of bus routes throughout the city in recent years. When overlaying all of this information onto the same map, one starts to notice several areas (indicated with white dashed lines around the borders) which seem to be much worse off than other areas in the city when taking into accounts all the metrics of mobility included.

# Communities Shadowed by Targeted Neighborhoods

In the map on next page a handful of zones around the city targeted for multimillion dollar investments as part of the "Strategic Neighborhood Fund", a public-private cooperation aimed at boosting development and economic activity in those areas that have been individuated. These investments will in part go towards achieving the idea of a "20 minute neighborhood" - a scenario where anyone living in the neighborhoods can get to whatever they need in 20 minutes or less on foot or on a bike. In looking at this and the previous map, it was noted that several of the worse cases for mobility access in the city are directly adjacent to several of the areas slated for massive investment. After further looking into the stats for some of the neighborhoods regarding mobility an obvious stark disparity between the two types of zones emerged. These "shadow neighborhoods" neighborhoods directly adjacent to Strategic Neighborhoods - were much worse off, yet receiving mere fractions of the investment dollars that were going to their better off neighbors.



# Strategic Neighborhoods







# East Village

Vehicular Data: Households with no Vehicle: 208 [12.06%] Households with Vehicles: 1517 [87.94%]

Transit Dependency Index Score:

Median Household Inome: \$61,845.

Ratio Households with vehicles to Households without vehicles

### Woodbridge





Vehicular Data: Households with no Vehicle: 379 [27.95%] Households with Vehicles: 977 [72.05%] Transit Dependency Index Score:

Median Household Inome: \$20,958.

#### West Grand River Ave:

Vehicular Data: Households with no Vehicle: 147 [13.56%] Households with Vehicles: 937 [86.44%]

Transit Dependency Index Score:

Median Household Inome: \$37,074.

#### Ratio Households with vehicles to Households without vehicles

# **Shadow Neighborhoods**



Satellite Image of NW Goldberg

Median Household Inome: \$11,909.

## NW Goldberg

CHANDLER PARK:

Vehicular Data: Households with no Vehicle: 230 [53.24%] Households with Vehicles: 202 [46.76%]

Transit Dependency Index Score:

Vehicular Data: Households with no Vehicle: 407 [65.12%] Households with Vehicles: 218 [34.88%]

Transit Dependency Index Score:

Median Household Inome:



Ratio Households with vehicles to Households without vehicles

Ratio Households with vehicles to Households without vehicles

Ratio Households with vehicles to Households without vehicles

# Vehicular Data: Households with no Vehicle: 688 [59.67%] Households with Vehicles: 465 [40.33%] Transit Dependency Index Score: 16 Median Household Inome: \$14,306.

Satellite Image of Brightmoor

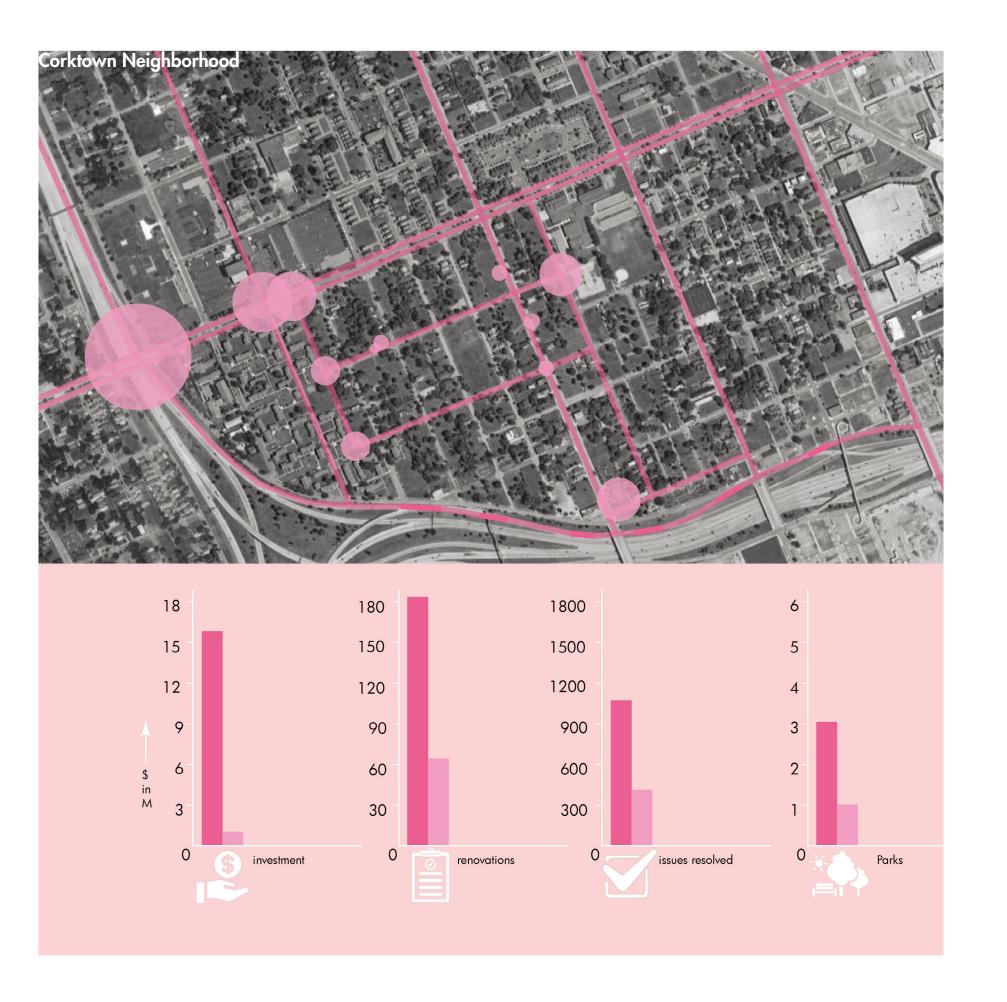
Brightmoor:

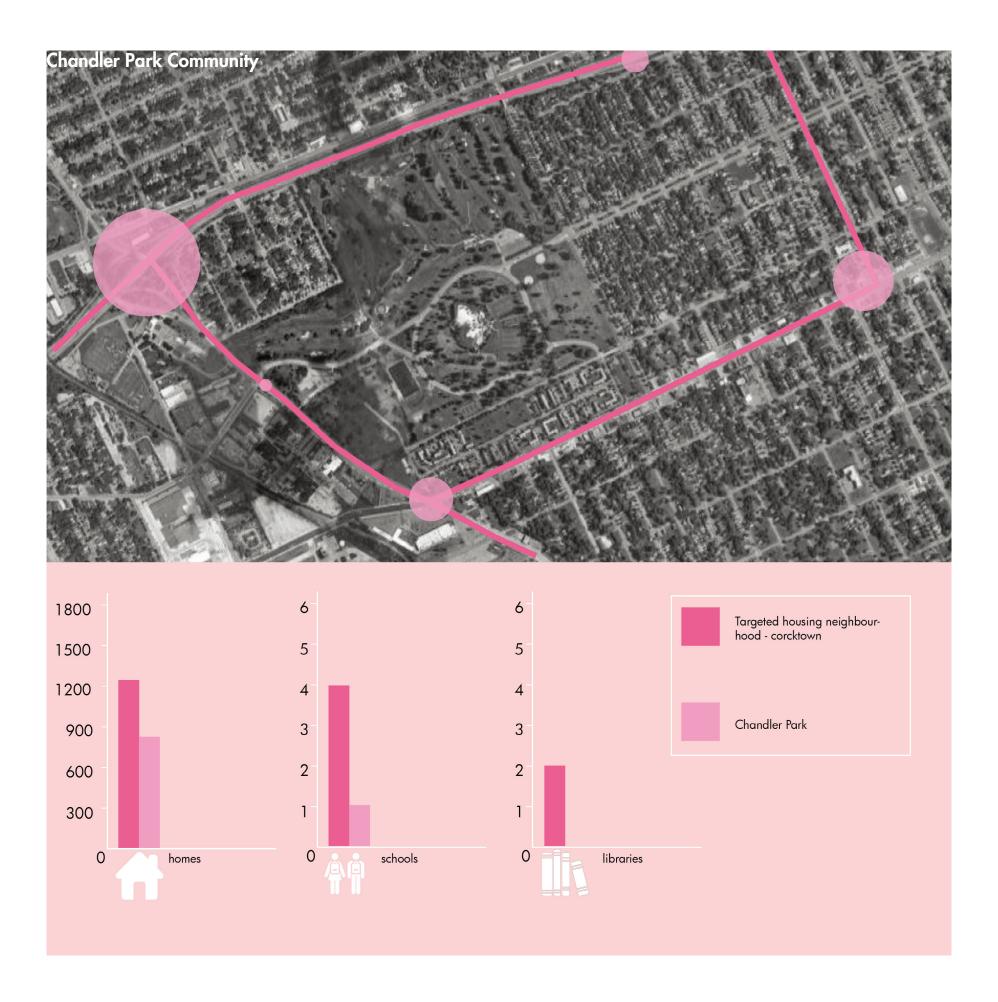




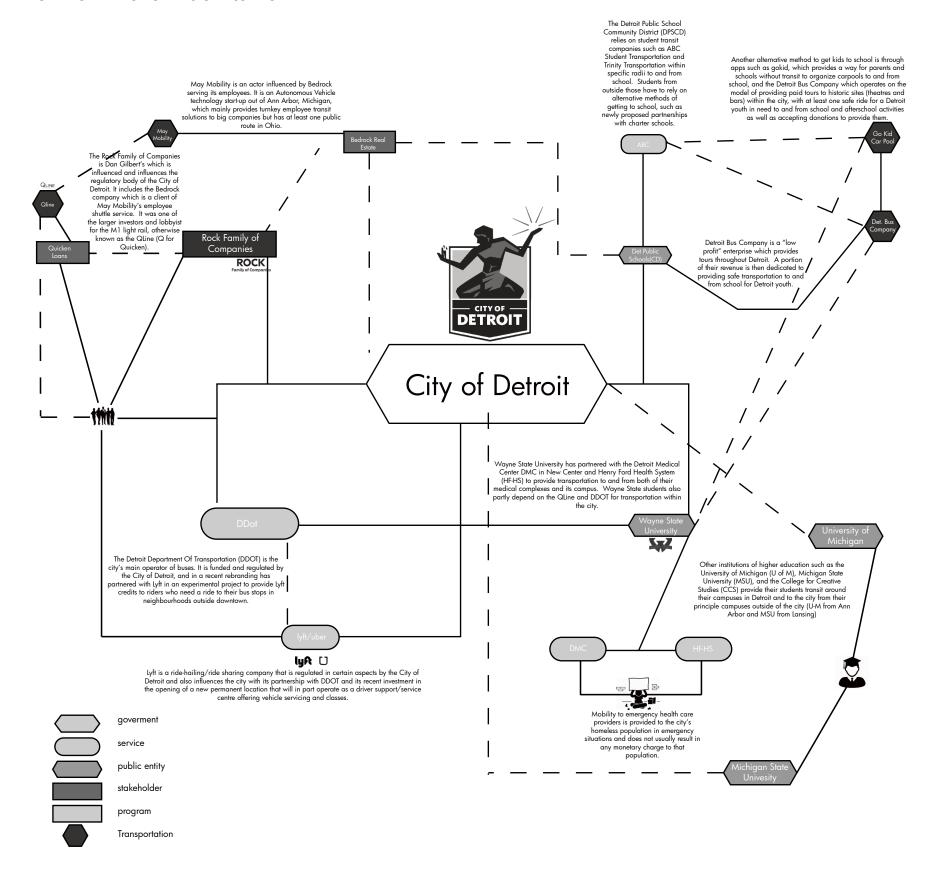
# CHAPTER II:

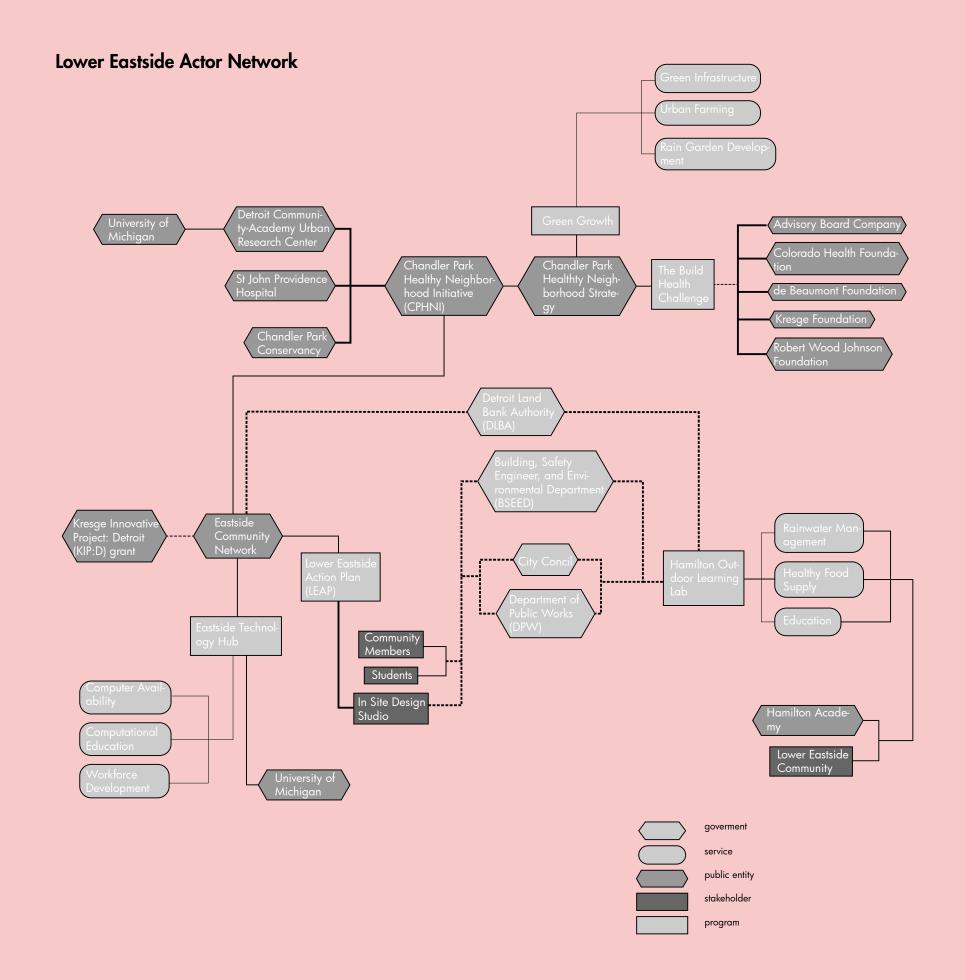
Mobile Disparity





# **Downtown Detroit Actor Network**

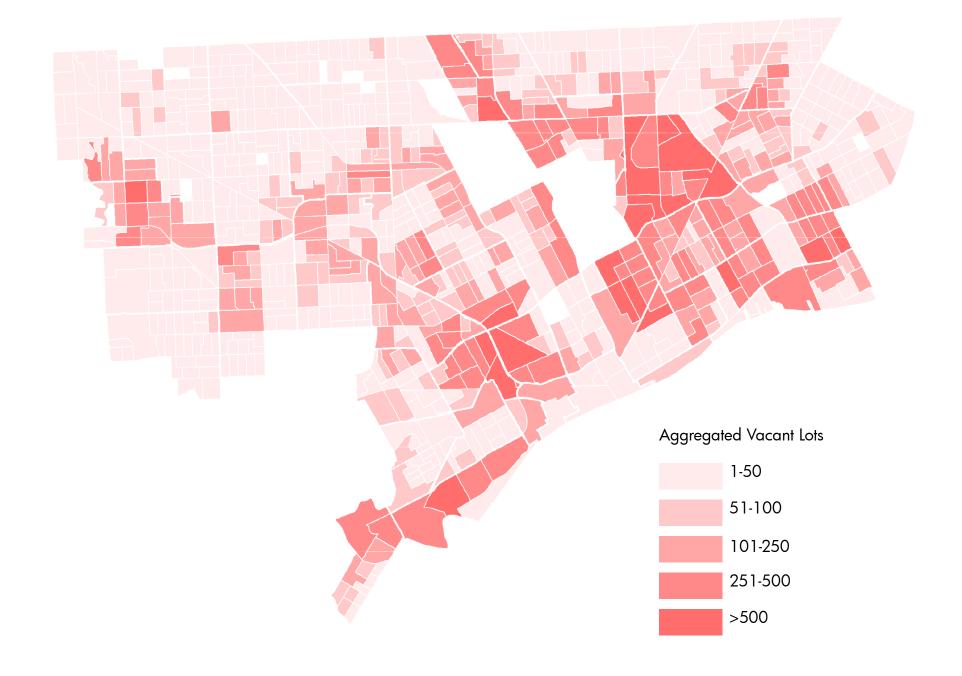




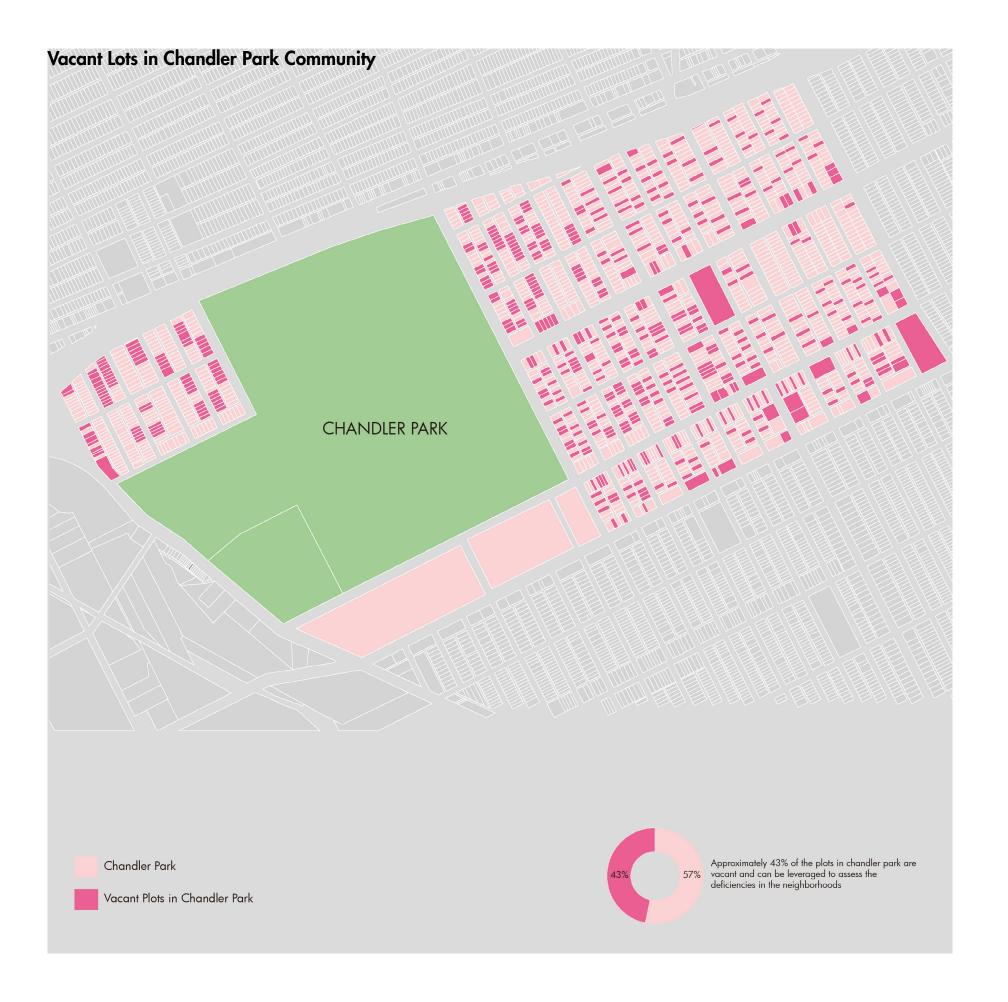


## Vacant Lots

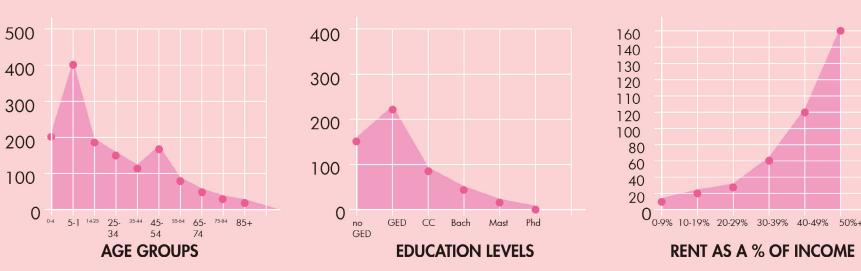
by Census Block Group and Neighborhood

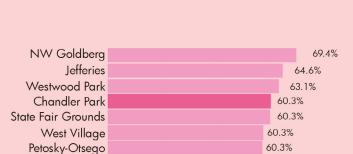


As has been made apparent from the previous maps and data outlining the struggles of these fringe communities, as well as looking into the amount of vacant land within them, one can begin to postulate that a new paradigm may need to be put in place where the traditional forms of capital investment have failed or forsaken these tethered neighborhoods. Maybe instead of throwing money at new technology for mobility solutions or for more of the same, the solution lies in re-examining the medium. Perhaps it is possible to bring the services or products to the people, instead of them moving far outside of their current means to reach those few locations of access. The potential of the vacant land can be actualized to bring mobility to the services, inversing the equation, flipping the script to relieve some of the pressures that the people in these communities face due to low access to mobility.



# Demographic Data of Chandler Park Community





60.3%

SNAP BENIFITS BY TYPE OF HOUSEHOLD

10 20 30 40 50 60



### **ANALYSIS:**

Single Parent

Single Mom

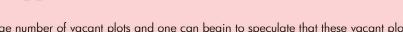
Below Poverty

MEDIAN HOUSEHOLD INCOME: \$11,909



Barton-McFarland





Severely rent burdened households >65%: 86 [23.5%]

Analyzing neighborhood map of Chandler Park its apparent that the community has a large number of vacant plots and one can begin to speculate that these vacant plots can be leveraged to provide certain essential community-based initiatives that would help ease some of the issues currently plaguing the neighborhood. The goal here is to bring essential services back into the community that the neighborhood has been deprived of due to the lack of investment in the transportation, food, education and health-care sectors.

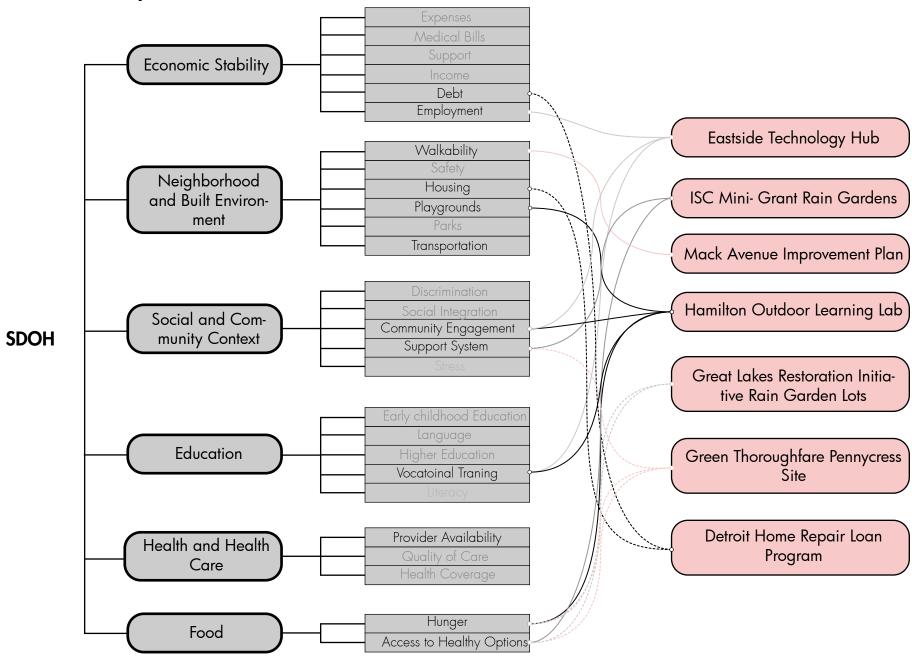
Drawing from the demographic data it becomes apparent that the major issues within the neighborhood are low median household income, a lack of education and specialized training a high dependency on SNAP benefits and a large demographic consists of households that are dependent on a single parent for their sustenance. Taking these factors into account the plan is to provide services such as pop up kitchens, mobile libraries, IT support, etc. to ease the strain on the community as a whole and get them back on their feet.



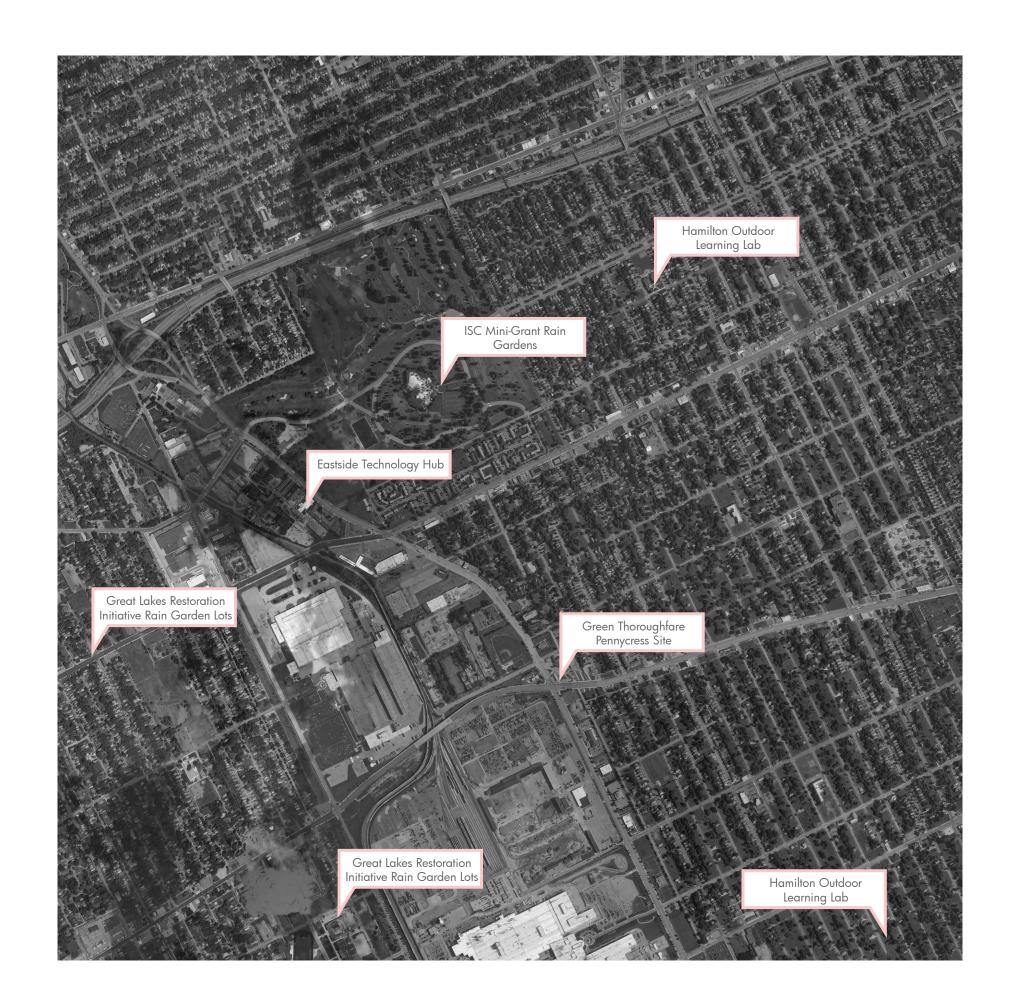
# CHAPTER III:

Inversed Mobility

# **Inversed Mobility**



In contrast to the heavy investment and resources being thrown towards the development of new mobility solutions and technology for application in the wealthier downtown business district, community organizations in Detroit, for example the Eastside Community Network, have been applying a more bottom-up, grassroots solution thinking to help alleviate the challenges their communities face. Examining the Social Determinants Of Health (SDOH), it is possible to find examples of grassroots efforts that address some part of every determinant in the list. In a way, these efforts are providing mobility to Detroiters not only in the physical sense, by getting them to the services they use (or the services to them), but also in the social aspect of mobility. These efforts to delivery equitable access of services to Detroiters work towards giving them the economic and societal mobility needed to move ahead in education, health, technology, and with food security.



#### **Community Engagement**



#### Community Technology Hu

The hub provides residents with the knowledge and resources needed to use technology to connect with their community and develop solutions to community issues. The hub also offers access to laptops and other technology.



#### Community Kitchen

A commercial kitchen that offers nutritional education, cooking classes, food preservation classes, and job opportunities, as well as healthy food for sale.



#### Pop-up Food Hub

Staff members assemble a small tent in the parking lot of the participating community institution and work with the farmer to assemble the customer orders, and the staff use their personal vehicles to deliver the orders.

#### Mobile Services



#### Bibliomotocarro

A mobile library that travels to different towns to give the children there access to books when they otherwise wouldn't be able to have them outside of school.



Library On Wheels

A mobile library vehicle that has been active in some form in Detroit since at least the 1930's, delivering books to neighborhoods around the city, and recently delivering to the doorsteps of elderly people and people with mobility issues.



Mobile Health Clinic

The clinic will travel to neighborhoods in need and provide basic acute and primary care services, including patient education, diagnosis and treatment of acute and chronic illnesses.



Code Mobile

A van that travels around and provides workshops to underrepresented populations in coding.



Vegan Food Truck

Food truck travelling around to underserved neighborhoods of Detroit feeding people with healthy vegan food and educating them about nutrition.

#### Open Lot Utilization



#### Green Infrastructure Developme

Several locations throughout the neighborhood turned into rain gardens to help manage rainwater, educate the community about the importance of rain gardens and how they can receive mini-grants to construct their own, and decrease flooding.



# Community Gardens/Farms

Utilizing vacant plots of land to help create food independence in underserved neighborhoods and relieve the financial strain associated with healthy food.



#### Outdoor Learning Lab

An initiative to remove blight, manage stormwater, and beautify vacant land that was actualized as an outdoor educational tool for youth of the neighborhood.



Health













# Connecting the Dots

In order to fully actualize the vacant lots in the tethered neighborhoods and flip the script on mobility by bringing the services to the residents of the neighborhoods and not the other way around, we first identified existing ways people are relieving mobility pressures around the world with mobile services and community initiatives. We then re-imagined these solutions all applied to one neighborhood. There should be an app which can help the residents navigate all these nomadic services. The app can be on mobile devices as well as kiosk screens places throughout the neighborhood. Our app would show geographically and temporally the services in the neighborhood. The user would be able to click on the icon of any type of service they need (food, health, education, or technology) and a window would pop up with information about the services. The information would include the schedule of when the mobile services/community events would be happening as well as links to reserve a spot if applicable as well as a link to google maps directions from wherever the user is to the service in question. There is also a slider at the bottom which the user can use to scroll through the course of the day, and the icons of the services throughout the neighborhood will appear and disappear based on when they're scheduled to be there.

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- [3] Runyan, Robin. "Strategic Neighborhood Fund Expands from Three to 10 Neighborhoods." Curbed Detroit, Curbed Detroit, 30 Apr., 2018, https://detroit.curbed.com/2018/4/30/17302122/strategic-neighborhood-fund-expands-from-three-10-neighborhoods
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- [6] "A Detroitisit Series: A New Detroit on the Move ." Detroitisit, 24 Jan. 2019, www.detroitisit.com/a-detroitisit-series-a-new-detroit-on-the-move-2/.
- [7] Bedrock. "May Mobility and Bedrock Bring Future of Mobility to Detroit." PR Newswire: Press Release Distribution, Targeting, Monitoring and Marketing, 27 June 2018, www.prnewswire.com/news-releases/may-mobility-and-bedrock-bring-future-of-mobility-to-detroit-300672386.html.